

PLUM BROOK ORDNANCE WORKS  
Sandusky, Ohio

Community Relations Plan  
August 2000

Prepared for

US Army Corps of Engineers  
Huntington District  
502 Eighth Street  
Huntington, West Virginia 25701

Prepared by

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# **COMMUNITY RELATIONS PLAN**

## **PLUM BROOK ORDNANCE WORKS**

### **SANDUSKY, OHIO**

#### **1.0 OVERVIEW OF THE COMMUNITY RELATIONS PLAN**

The Community Relations Plan (CRP) outlines procedures to involve the community with the site restoration process at Plum Brook Ordnance Works (PBOW) located in Sandusky, Ohio. Effective communication and information exchange between members of the community, regulatory agencies, Restoration Advisory Board (RAB) representatives, and the US Army Corps of Engineers (USACE) is essential in maintaining the support of the site restoration activities. The CRP requires the involvement of citizens from the communities and representatives from federal, state and local agencies that are active in policy and decision-making processes. It is the responsibility of the Ohio Environmental Protection Agency (OEPA) to oversee the PBOW remedial activities and to ensure Army compliance with all applicable federal and state regulations. The USACE is the lead agency for the environmental restoration at the PBOW site.

#### **2.0 SITE DESCRIPTION**

The former PBOW is located four miles south of Sandusky, Ohio near Lake Erie. Nitro-aromatic explosives produced at the site include TNT, DNT, and pentolite; other products produced or stored at the ordnance works include nitric and sulfuric acid. The plant operated for four years from 1941 to 1944 and was decontaminated by the end of 1945. Possession of the property was transferred to the Ordnance Department in 1946, then to the War Assets Department, and finally to the General Services Administration (GSA) in 1949. NASA acquired the property in 1963 and presently maintains and utilizes 6453.5 of the original 9009 acres. A site map is included in the appendices.

There have been several major environmental investigations conducted at PBOW. Table 1 is a summary of the types of investigative activities, the approximate dates of performance, the objectives of the investigations, and findings of the investigations. The studies identified several areas of concern (AOCs) on the PBOW property, which were targeted for additional investigation. The AOCs are summarized in Table 2.

#### **3.0 COMMUNITY BACKGROUND**

##### **3.1 Community Profile**

Plum Brook Ordnance Works is located in Erie County, approximately four miles south of the county seat of Sandusky. The 1990 Census estimated a population of 76,779 residing in Erie County. Plum Brook Ordnance Works property is located within the boundaries of three townships: Perkins, Milan, and Oxford Townships. A three-member Board of Trustees governs each township.

Because of the county's location, the community provides multiple economic opportunities. Industries in the community range from heavy manufacturing to tourism. Erie County's diversified industrial base includes foundries, bearing manufacturing, automotive parts, metal fabricating, construction products, and plastics manufacturing operations.

In addition to a strong manufacturing base, the Erie County economy is supported by significant tourist trade. Area marinas, fishing and boating, and Cedar Point Amusement Park attract a great number of tourists in the summer season. In the fall, sportsmen travel to the area for upland game and waterfowl hunting. The winter season provides an opportune time for winter sports including ice fishing and snowmobiling. Due to the tempered climatic conditions, which stabilize the growing season, truck farming and fruit orchards contribute significantly to the local economy.

### **3.2 Chronology of Community Involvement**

Historically, numerous investigations and studies have been conducted at PBOW. The findings of the studies are maintained in the Administrative Record at the Firelands College Library. Community involvement began in February of 1996 with the publication of newspaper articles in the local newspaper. As required under CERCLA, and with the heightened community awareness, the steps to forming a Restoration Advisory Board (RAB) were initiated with a meeting in Perkins Township between concerned citizens and representatives of the USACE Huntington District. USACE initiated the solicitation for RAB members in June 1996. The first meeting of the RAB was conducted in January 1997. Since inception, the RAB has been the basis for community involvement and has provided a mechanism for communication between the regulatory agencies, USACE, and the community.

### **3.3 Key Community Concerns**

Members of the surrounding community were contacted and asked about their concerns with the PBOW facility. The primary concerns were of the effects on the surface water, ground water, plant life, wildlife, and the human population. Other concerns included the remediation schedule, specifically the start and finish dates; the possibility that contamination has left the site and has contaminated other areas; and the lack of community awareness of the restoration effort.

## **4.0 HIGHLIGHTS OF COMMUNITY RELATIONS PROGRAM**

The objective of the community relations program is to provide an effective mechanism for communication and the exchange of information among Army agencies; various federal, state, county and other community agencies; employees and workers at the PBOW facility; and residents of the local communities around the site.

## **4.1 Requirements**

Community relations activities are required under the 1990 National Oil and Hazardous Substance Pollution Contingency Plan (NCP) and Superfund Amendments and Reauthorization Act of 1986 (SARA). The objective of the Community Relations Program is to provide a mechanism for communication and the exchange of information among army agencies, government agencies, and residences of local communities and those adjacent to Plum Brook downgradient from PBOW. The program requires the use of numerous means of communication to transfer information on the progress of the remediation activities. The program also requires the maintenance of records for public review, which provides documentation as to how and why decisions specific to the remediation of the site are made.

The Administrative Record (AR) contains documents that form the basis for selection of a response action. The AR is available for community review and is located in the Firelands College Library and is updated as required. A second copy of the AR is maintained in the USACE Huntington District Office.

The agency spokesperson for the USACE is Mr. Rick Meadows, Project Manager of the PBOW site. Mr. Meadows will address comments or concerns regarding PBOW. He may be contacted by telephone at (304) 529-5388, by facsimile at (304) 529-5591 or by mail at the following address: USACE Huntington District, 502 Eighth Street, Huntington, West Virginia 25701. The mailing list for the Community Relations Plan is provided in the appendices.

## **4.2 Communication Techniques**

### **4.2.1 Quarterly Fact Sheets and Policy Letters**

The Huntington District of the USACE will publish Quarterly Fact Sheets announcing the status of site remediation that may include reports that are available, and schedules for the next phases of investigations or remediation. The fact sheets will be distributed to members of the RAB and other concerned citizens as requested.

### **4.2.2 Bulletin Boards and Posters**

Fact sheets, news releases, meeting notices, project accomplishments, and other related information will be provided as required to the RAB for posting on easily accessible bulletin boards within the community. The USACE Huntington District may also provide project-specific exhibits for community functions.

### **4.2.3 Direct Communication**

USACE Huntington District will contact the RAB members with information regarding study findings that may warrant immediate notification of the concerned community. The RAB will decide the manner in which information will be released to the public.

#### **4.2.4 News Releases**

News releases regarding environmental studies and actions at PBOW are submitted by USACE and the RAB, as needed, to the local media listed in the appendix.

#### **4.2.5 Newsletter**

The USACE Huntington District will prepare an Annual Newsletter, which discusses the activities that have taken place at PBOW in the past year. The newsletter will include charts, graphs, photos, or other graphic material that will complement the information being presented. The newsletter will highlight a current project or activity, and will focus on at least one major success story at the site.

#### **4.2.6 PBOW Studies and Remediation Project Exhibit**

The goal of the Community Relations Plan is to provide a mechanism to make the general public aware of remediation activities being conducted in their communities. A mechanism to keep the public informed is to display project information and photographs at highly visible public activities such as county fairs, science fairs and mall displays.

#### **4.2.7 Community Notification of USACE Huntington District as PBOW POC**

Notification will be provided to elected county and township leaders and members of the RAB that the USACE Huntington District Public Affairs Office is an available point-of-contact (POC) to direct questions regarding environmental actions at PBOW. The current Public Affairs POC is Steven Wright, Huntington District. Mr. Wright may be contacted by telephone at (304) 529-5452.

The mailing address is:

US Army Corps of Engineers  
502 Eighth St.  
Huntington, West Virginia 25701-2070

The POC list for the Community Relations Plan is provided in the appendix.

#### **4.2.8 Restoration Advisory Board**

The Restoration Advisory Board consists of approximately 23 members from the local community. The RAB is co-chaired by a representative of the community and the USACE POC. The purpose of the RAB is to involve the local community in the remediation process at the site. The RAB provides a mechanism for information transfer between the concerned public, regulatory agencies, and USACE. The RAB conducts meetings on a quarterly basis, unless a greater frequency is required to discuss specific findings such as laboratory results, changes to the remediation strategy, etc. These meetings are open to the public and the meeting announcements are published in the Sandusky Register approximately two weeks prior to the meetings. Information about the meeting location and a list of the current RAB members is provided in the appendix.

### **4.3 Administrative Record**

The Administrative Record (AR) is a compilation of documents that record the Army's decision-making process regarding the selection of a response action to be taken at the PBOW site. An AR must be developed and maintained for each National Priority List (NPL) or non-NPL site where a response action may be implemented under the authority of the Comprehensive Environmental Response, Compensation and Liability Act (CERCLA).

An official AR for the Plum Brook Ordnance Works is available for public review in the USACE Huntington District Office, Huntington, West Virginia, and locally at the Firelands College Library, Huron, Ohio. The POC regarding the AR is Mr. Rick Meadows, (304) 529-5388. The locations for the Administrative Record are provided in the appendix.

### **5.0 REFERENCES**

Dames & Moore, 1994. "Work Plan for the HTW Investigation – Plum Brook Ordnance Works – Plum Brook Station/NASA, Sandusky, Ohio." October, 1994

International Consultants, Inc., 1995. "Site Management Plan – Plum Brook Ordnance Works Sandusky, Ohio, (Part A, Part B, and Part C)." September, 1995

International Technology, Inc., 1997. "Site-Wide Groundwater Investigation – Former Plum Brook Ordnance Works, Sandusky, Ohio." September, 1997

**TABLE 1. SUMMARY OF INVESTIGATIVE ACTIVITIES AT PBOW**

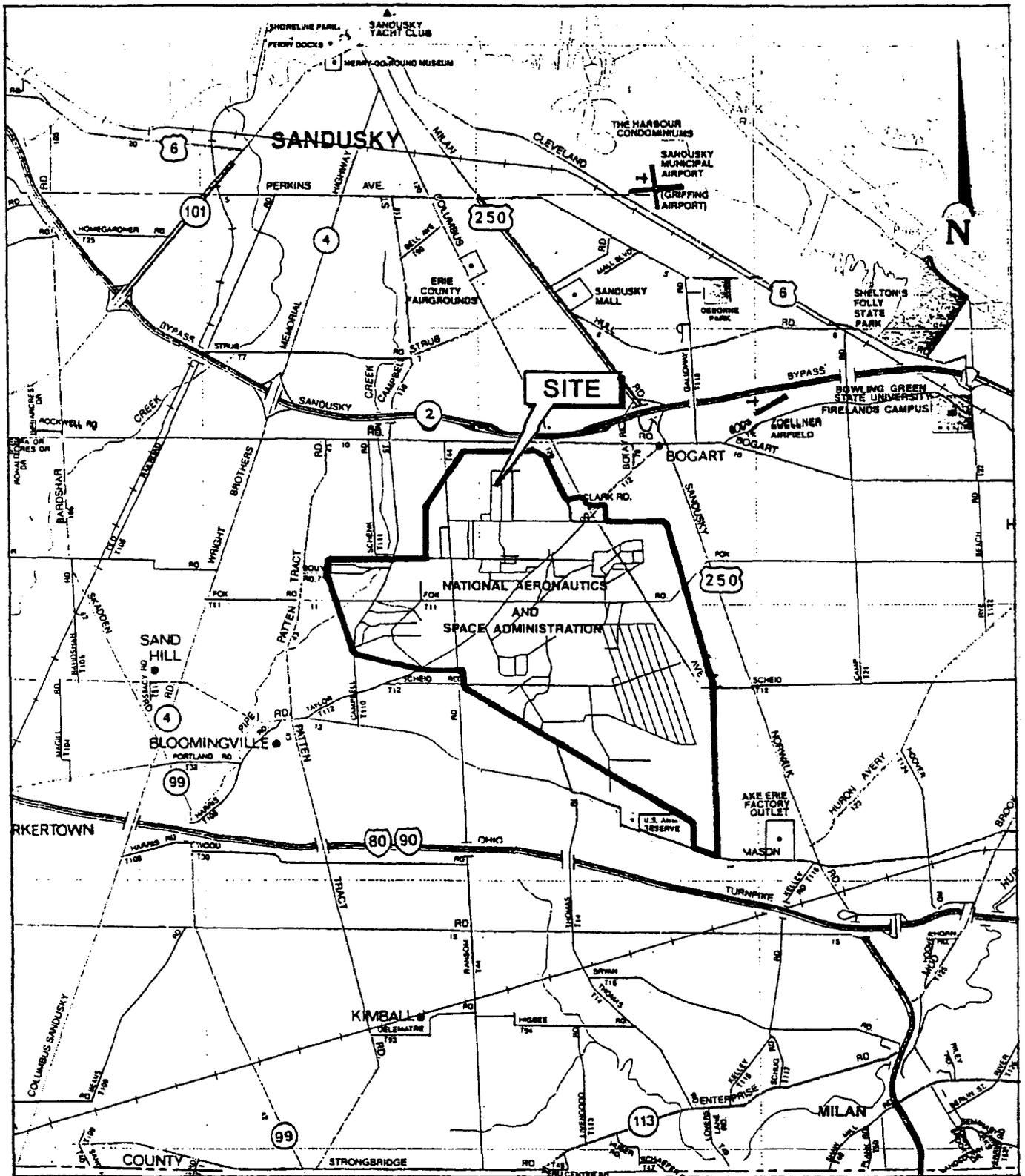
<b>Date of Investigation</b>	<b>Contractor/Agency</b>	<b>Type of Investigation</b>	<b>Objectives/Findings</b>
1983	OEPA	Preliminary Assessment	Investigate red water ponds and 1981 PCB spill
1980s	Ohio Army National Guard	Environmental Assessment	Data collection to identify potential contamination prior to land transfer
1990	Warner/Osborne/Pardee	Environmental Resources Document	Description of environmental resources at PBOW
1991	IT Corporation	Contamination Evaluation	Review records, evaluations and field investigations; analyses indicated no contamination of soil or groundwater from VOCs; verified contamination from nitroaromatics, metals, sulfates and nitrates at several locations.
1991	SAIC	Preliminary Assessment	Evaluate past disposal practices, identify contamination sources
1991	EBASCO	UST Corrective Actions RI/FS	Qualify contamination in UST area
1992	H+GCL	Environmental Investigation	Characterize groundwater & surface water contamination in Snake Road Burn Ground for NASA
1994	Morrison Knudsen	Site Investigation	Investigation to assess risk to human health and environment (HHE); limited contamination was found in several areas
1994	Dames & Moore	Environmental Investigation	Determine extent of contamination in TNT & red water ponds areas
1995	Dames & Moore	Records Review	Records & historical document review; report detailed PBOW operations
1995	Bionetics Corporation	Species Survey	Identified species of plants, birds, reptiles and other wildlife at the site

**TABLE 2. SUMMARY OF AREAS OF CONCERN – PLUM BROOK ORDNANCE WORKS**

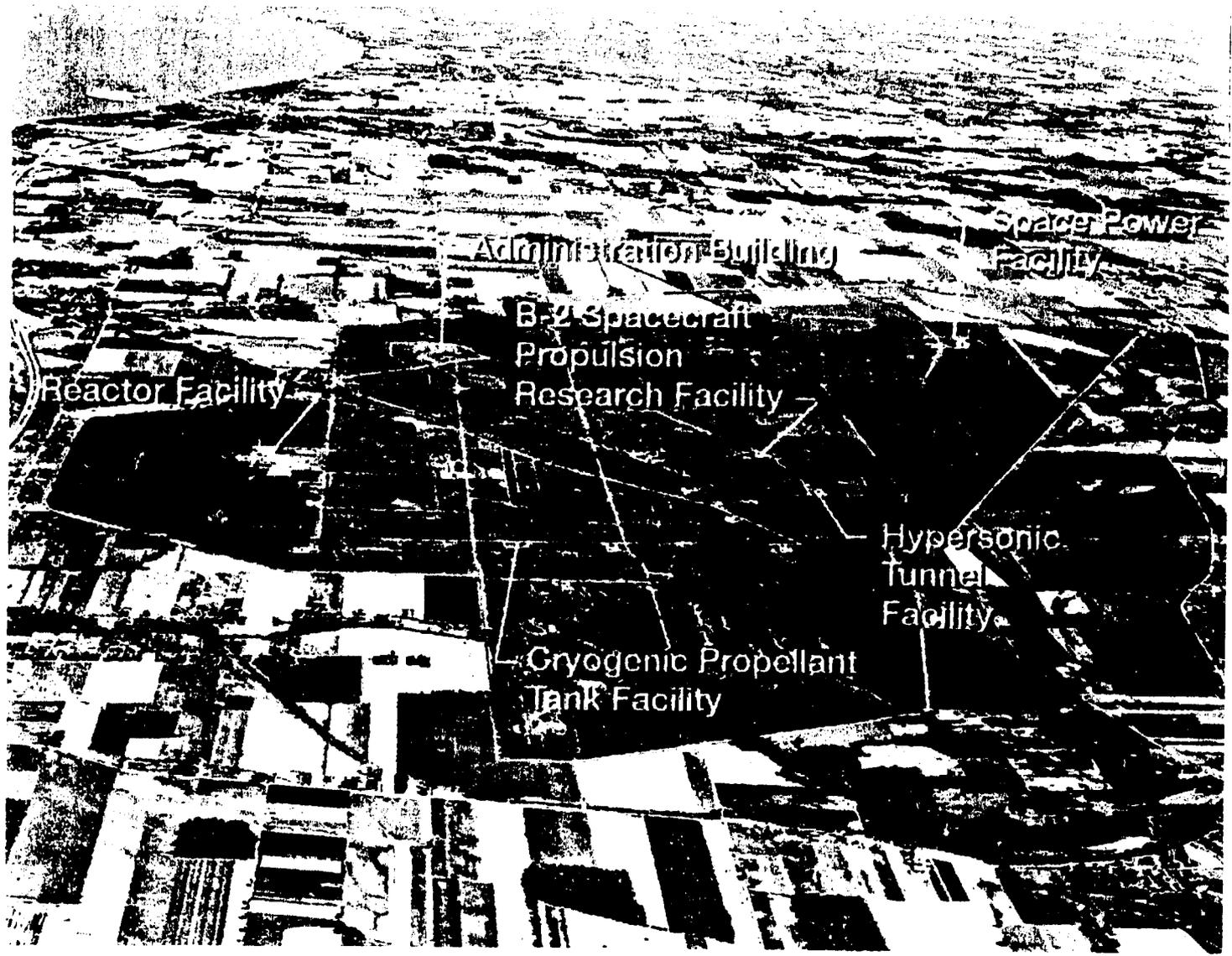
Area of Concern	Concern
TNT Areas A, B, and C	Contamination of sediments, soils, surface and ground waters with nitroexplosives and residual from TNT manufacturing
Red Water Ponds – East Road, West Road, and Pentolite Road	Contamination with nitroexplosives, nitroaromatics and heavy metals; Petroleum by-products at Pentolite Road site
Underground Wastewater Flumes (TNT Areas)	Contamination of soil with VOCs and pesticides – TNT Area B contamination of groundwater with nitroaromatics, metals, and SVOCs
Burn Grounds – Reservoir #2, G-8, Taylor, Snake, and Fox Roads	Contamination of soil, surface and ground waters with nitroaromatics, acetone, SVOCs and metals
Waste Lagoons	Contamination of soil, surface water and ground waters with acetone, pentaerythrinol and pentaerythrinol tetranitrate.
Ash Pits and Power Plants (Nos. 1, 2 and 3)	Contamination of surface water, ground water, transport of heavy metal-laden particulate contaminants by wind
Toluene Storage Tanks	Contamination of ground water and soil with toluene
Rail Car Unloading Area/Sellite Area	Contamination of area with toluene, sulfur compounds, petroleum products, and solvents
Acid Areas (Nos. 1, 2, and 3)	Contamination of area with metals, sulfates, and nitrates
Pentolite Area	Contamination of area with pentaerythrinol (PE), pentaerythrinol tetranitrate (PETN), acetone, and TNT
Garage and Maintenance Area	Contamination of area with petroleum products, acetone, TCE, and TCA
TNT Rail Car Loading Areas	Contamination of sediment, soil, and surface and ground water from nitroexplosives, toluene, and acetone
Site-wide Ground Water	Contamination from nitroexplosives, and nitroaromatic compounds, VOCs, SVOCs, metals, and acids

APPENDIX A

Site Map  
of the  
Plum Brook Ordnance Works



**SITE LOCATION MAP**  
 Plum Brook Ordnance Works  
 Sandusky, Ohio



Administration Building

Space Power Facility

Reactor Facility

B-2 Spacecraft  
Propulsion  
Research Facility

Hypersonic  
Tunnel  
Facility

Cryogenic Propellant  
Tank Facility

APPENDIX B

Community Leaders  
And  
Elected Officials

Erie County Commissioners

The address for the Erie County Commissioners is:

Erie County Commissioner  
Erie County Services Center  
2900 Columbus Ave.  
Sandusky, Ohio 44870

Office Telephone – (419) 627-7672

The three county commission seats include the following individuals:

Ms. Nancy McKeen, President  
Term Expiration – 1/1/01

Mr. Harold C. Butcher  
Term Expiration – 12/31/02

Mr. Thomas M. Ferrell, Jr.  
Term Expiration – 1/2/01

The attached information details the responsibility of the County Commission in the Erie County government structure and provides a list of other elected officials and their duties.

The township trustees are summarized in the following table.

Perkins Township (419) 626-2457	Milan Township (419) 499-2354	Oxford Township (419) 359-1735
Robert Kowalk	Robert Reer	Thomas Sloma
Marie Hildebrandt	Sparky Weilnau	Thomas Weilnau
James Dee	Steve Rockwell	James Stewart

### Summary of responsibilities for the Erie County Commissioners

- Must hold 50 regular meetings per year and as many special meetings as necessary to conduct the business of the commission.
- The county governmental authority for taxing, budgeting, appropriating , and purchasing.
- Individual board members have no power to act independently; all actions must be taken by the board of commissioners acting as a body by majority or unanimous vote.
- Responsible for hearing and ruling on annexations, approving drainage improvements, establishing and improving water and sewer districts, and for providing solid waste disposal.
- Appointing of department heads of offices for which they have responsibility.
- Serving on a variety of other boards such as the board of revision, the county records commission, and the planning commission.
- Improvement of countywide conditions, including environment, human services, economic development, health, and infrastructure development.

APPENDIX C

Community Relations Plan  
Mailing List

## CRP Mailing List

Mr. Starr Truscott \*  
15201 Rt. 113  
Birmingham, OH 44816

Mr. Richard Pitsinger \*  
9617 Mudbrook Road  
Huron, OH 44839

Mr. Robert Hermes \*  
5801 W. Taylor Road  
Sandusky, OH 44870

Mr. David Speer \*  
802 W. Bogart Road  
Sandusky, OH 44870

Ms. Lisa Ohlemacher \*  
5119 W. Mason Road  
Sandusky, OH 44870

Ms. Carla Ontko \*  
309 Firwood Road  
Huron, OH 44839

Mr. Gilbert Steinen \*  
3707 Perkins Avenue  
Huron, OH 44839

Mr. Keith Peecook  
Plum Brook Station  
6100 Columbus Avenue  
Sandusky, OH 44870

Ms. Peg Kingsley \*  
3210 Fox Rd.  
Huron, OH 44839

Mr. Lee Yeckley \*  
612 Main Street  
Castalio, OH 44824  
Mr. George Parker \*  
5617 W. Taylor Road  
Sandusky, OH 44870-  
9729

Ms. Janet Bohne \*  
311 E. Mason Road  
Milan, OH 44846

Mr. Mark Bohne \*  
P.O. Box 477  
311 E. Mason Road  
Milan, OH 44846

Mr. John Blakeman \*  
2412 Scheid Road  
Huron, OH 44839-9783

Ms. Lisa Humphreys \*  
USACE Huntington District  
502 Eighth St.  
Huntington, WV 25701  
CELRH-EC-CE

Mr. Rick Meadows \*  
USACE Huntington District  
502 Eighth St.  
Huntington, WV 25701  
CELRH-DL-M

Ms. Lannae Long  
USACE Nashville District  
Estes Kefauver Fed. Bldg.  
801 Broadway  
Nashville, TN 37202-1070  
CELRN-EP-R-D

Mr. Jim Beaujon  
USACE Nashville District  
Estes Kefauver Fed. Bldg.  
801 Broadway  
Nashville, TN 37202-1070  
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Ms. Linda Ingram  
USACE Nashville District  
Estes Kefauver Fed. Bldg.  
801 Broadway  
Nashville, TN 37202-1070  
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Mr. Mikael Spangberg  
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Mr. Steve Muffler  
c/o IT Corporation  
312 Directors Drive  
Knoxville, TN 37923

Mr. Mike Gunderson  
C/o IT Corporation  
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Ms. Helen Owens  
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Mr. Ron Nabors  
OEPA NW District  
347 North Dunbridge  
Bowling Green, OH 43402

Mr. Archie Lunsey  
OEPA NW District  
347 North Dunbridge  
Bowling Green, OH 43402

Erie County Commissioners  
Erie County Services Center  
2900 Columbus Ave.  
Sandusky, Ohio 44870

Milan Township Trustees  
1518 SR 113 East  
Milan, Ohio 44846

Oxford Township Trustees  
5617 West Taylor Road  
Sandusky, Ohio 44870-9729

Perkins Township Trustees  
5420 Milan Road  
Sandusky, Ohio 44870

\* Denotes RAB Member

APPENDIX D

Media List

## Media List

### Newspaper

Sandusky Register  
314 West Market Street  
Sandusky, Ohio 44870  
(419) 625-5500

### Radio Stations

ClearChannel (WMTX 102.7, WCPZ 100.9, and WLEC 1450)  
1640 Cleveland Road  
Sandusky, Ohio 44870  
(419) 625-1010  
ATTN: News Director

### Television Stations

ABC Affiliate – Toledo  
WTVG – News Director  
4247 Dorr Street  
Toledo, Ohio 43607  
(419) 531-1313

CBS Affiliate – Toledo  
WTOL – News Director  
P.O. Box 1111  
Toledo, Ohio 43699-1111  
(419) 248-1100

**APPENDIX E**

**Community Relations Plan  
Points-of-Contact**

## Community Relations Plan – POC

### US Army Corps of Engineers

Mr. Rick Meadows, Project Manager  
CELRH-DL-M  
USACE Huntington District  
502 Eighth Street  
Huntington, West Virginia 25701  
(304) 529-5388

### Restoration Advisory Board

Mr. Mark Bohne - CoChairman  
311 East Mason Road  
Milan, Ohio 44846  
(419) 4992667

APPENDIX F

Meeting Locations

Meeting Location

Firelands College Library  
One University Drive  
Huron, Ohio 44839  
(419) 433-5560

APPENDIX G

Restoration Advisory Board

RAB Mailing List  
(Current as of April 29, 1999)

Mr. Starr Truscott \*  
15201 Rt. 113  
Birmingham, OH 44816  
(440) 965-5105 - home  
starr\_truscott@centuryinter.net

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801 Broadway  
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RAB Mailing List  
(Continued)

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Knoxville, TN 37923  
(423) 694-7477

Mr. Steve Muffler  
c/o IT Corporation  
312 Directors Drive  
Knoxville, TN 37923  
(423) 690-3211

Mr. Mike Gunderson  
c/o IT Corporation  
312 Directors Drive  
Knoxville, TN 37923  
(423) 690-3211

Ms. Helen Owens  
International Consultants, Inc.  
4134 Linden Ave.  
Dayton, OH 45432  
(937) 252-0341

Mr. Ron Nabors  
OEPA NW District  
347 North Dunbridge  
Bowling Green, OH 43402  
(419) 373-3147

Mr. Archie Lunsey  
OEPA NW District  
347 North Dunbridge  
Bowling Green, OH 43402  
(419) 373-3035

\*Denotes RAB Member

APPENDIX H

Public Repository Locations

The AR for the Plum Brook Ordnance Works is available for public review at the following locations:

US Army Corps of Engineers  
Huntington District  
502 Eighth Street  
Huntington, West Virginia

Firelands College Library  
One University Drive  
Huron, Ohio 44839  
(419) 433-5560  
Librarian – Will Curry